# RANDWICK CITY'S future

# **Information pack**

The NSW State Government's Fit for the Future program and what it means for Randwick City





# MESSAGE FROM THE MAYOR

Randwick City Council is currently facing one of its most important decisions in the 155-year history of our City.

The NSW State Government has released its 'Fit for the Future' program which requires most NSW councils to consider amalgamation options with neighbouring councils as the Government looks to reduce the number of metropolitan councils from 41 to 18.

You may have read that Randwick City Council is opposed to amalgamations. Randwick City Council already has a balanced budget, is debt-free and provides high quality services and facilities for our community.

Unfortunately, despite Council's excellent financial and asset management position, we do not satisfy the NSW Government's requirement for 'scale and capacity' (ie. population size). Randwick City Council does not agree with an amalgamation of Randwick but we need to respond to the NSW Government's requirements.

The Government wants us to consider an amalgamation with City of Sydney, Woollahra, Waverley and Botany councils – building a global city with more than 500,000 residents.

We don't support the creation of a global city as we value our Randwick identity, local representation and existing quality services and facilities.

However, we are required to show the NSW Government that we can meet their scale and capacity (i.e. population size considered to be above 200,000) requirements in some way, whether it be through their preferred global city option or a merger that is broadly consistent. The Government has made it clear that "doing nothing is not an option".

As Mayor of Randwick, it's now my role to vigorously go through all options for the future of our Council. To do this, I need your help. I want to ensure that our community has every opportunity to participate in the decision making of our future.

I encourage you to take a moment and look through the options and extensive information in this document. Early in 2015, we will be seeking feedback from you on the future of our city prior to formulating our submission to the government in June 2015.

Ted Seng Mayor of Randwick



# COUNCIL AMALGAMATIONS

Since 2011, the future of Local Government across NSW has been on the NSW Government's agenda. On 10 September 2014 the NSW Premier and NSW Local Government Minister announced a \$1 billion 'Fit for the Future' package to "give local councils the incentives needed to ensure they are in a position to provide the services and infrastructure their communities need and deserve".

### Independent Local Government **Review Panel position**

The announcement was in response to the Independent Local Government Review Panel's Final report released 12 months earlier. The Review Panel report included ideas for council mergers and reform and it recommended that Randwick City Council be amalgamated with Botany Bay, City of Sydney, Waverley and Woollahra Councils to form a "Global City".

### Fit for the Future proposal

The NSW Government's Fit for the Future package requires all councils to use the recommendations of the Review Panel as their starting point in terms of 'scale and capacity'. For Randwick City Council, this means considering the global city option or a merger option that is 'broadly consistent'. The Government has indicated that only those councils that put in submissions will have a role in any proposed boundary changes that the Government may make.

### Randwick City Council's position

Randwick City Council already has a balanced budget and remains debt-free, providing high quality services for our community. Council is opposed to amalgamations. Unfortunately, despite

"The starting point for all Fit for the Future proposals is therefore the Independent Panel's final report. You do not have to adopt the exact recommendations of the Panel but your proposal should demonstrate how your council has scale and capacity. If the Panel recommended a merger for your council, this should be the first option you consider."

Fit For the Future Guidance Material, Template 1, page 7.

Council's excellent financial and asset management position, the option to stand alone does not meet the requirements of the Government's Fit for the Future program.

### Independent Eastern Sydney report

Randwick City Council, over the past several years, has been strenuous in its due diligence around Local Government reform. In June 2012, the Council commissioned a report by SGS Economics and Planning on potential options for structural change within eastern Sydney. Four options were tested based on combinations of merging Randwick, Waverley, Woollahra and Botany councils (pages 6 - 10).

The report used the same model in which Randwick Council currently operates its services across all four options of a merged council in the eastern suburbs. The report concluded that all options for structural change would result in a net surplus over 10 years of up to \$482 million. The options are presented on pages 6, 7, 8, 9 and 10 and use this SGS modelling to show the potential financial savings that could be achieved over a 10 year period.

### Your City your say

We are now asking our residents and ratepayers to take a look at this information and the seven options presented in this document to consider how you would like the future of Randwick City to look.

In early 2015, we will seek extensive community feedback on the options presented here and, together with the community, the Council will formulate its response to submit to the NSW Government. This response will be publicly exhibited in May 2015 before being endorsed by Council and submitted to the Government in June 2015.

# CURRENT SITUATION

This table shows the most up-to-date data available on the five councils as they currently operate independently.

	Randwick	Waverley	Woollahra	Botany	Sydney
Population	142,310	70,706	57,677	43,292	191,918
2031 forecast population	174,300	82,150	67,250	56,050	273,500
TCorp Assessment - Current financial sustainability	Sound	Moderate	Moderate	Moderate	Strong
TCorp Assessment - Financial sustainability outlook	Positive	Neutral	Positive	Neutral	Positive
OLG - Infrastructure Management assessment	Very Strong	Strong	Strong	Moderate	Strong
Staff	522	601	376	322	1,773
Population per staff	273	118	153	134	108
Councillors	15	12	15	7	10
Population per Councillor	9,487	5,892	3,845	6,185	19,192
Budget	\$158M	\$144M	\$107M*	\$66M	\$761M
Cost per resident of providing services	\$879	\$1,405	\$1,443	\$1,316	\$2,664
Land size (km²)	36.3	9.2	12.3	21.7	26.7
Average residential rates	\$1,075	\$1,058	\$1,118	\$689	\$654
Residential rates	\$52M	\$30M	\$27M	\$10M	\$59M
Business rates	\$13M	\$12M	\$5M	\$16M	\$199M
Waste levy	\$511	\$469	\$452	\$458	\$380
Development applications determined	721	553	512	138	1,840
Development application mean gross processing days	77	101	101	129	67
Debt	\$0	\$3M	\$6M*	\$0	\$0
Infrastructure backlog	\$7M	\$12M	\$15M	\$11M	\$67M

# **RANDWICK**

Despite Randwick Council's excellent financial and asset management position, the option to stand alone does not meet the requirements of the Government's Fit for the Future program.





No increase in rates†



Significant long-term cost savings#



Same level

**Protects** local eastern of services suburbs provided identity

142,310

population

174,300

estimated 2031 population

**522** 

council staff

**273** 

residents per staff

9,487

residents per Councillor\*

\$52M

residential rates

**\$13M** business rates

\$879

council's cost per resident

60m<sup>2</sup>

green space per resident



of Randwick City residents are not supportive of amalgamation

> - Micromex telephone survey **July 2013**

### "NO CHANGE **IS NOT AN** OPTION"

- Paul Toole, Minister for Local Government 31 Oct 2014

### **Benefits**

- Maintained operations and services
- Maintained level of Councillor representation 15
- Status-quo
- Record capital works spend
- 95% of residents at least somewhat satisfied with Council performance
- No debt/borrowings
- Proud 155-year heritage
- Strong local representation

- Meets 6 of the 8 NSW Government Fit for the Future requirements (does not meet scale and debt requirements - Randwick has no debt)
- Very strong infrastructure management assessment
- Positive TCorp financial outlook assessment
- Sound TCorp financial sustainability assessment

### Costs

• Does not meet the NSW Government's requirements for scale and capacity under the Fit for the Future program (population size)

\* Excludes Kiaora Lands joint venture between Woollahra and Woolworths

<sup>\*</sup> Based on the current maximum number of Councillors allowed - 15

<sup>#</sup> All longterm cost savings are compared to Randwick stand alone option as modelled in SGS Economics & Planning Eastern Sydney Local Government Review

<sup>†</sup> As a result of amalgamation

# **RANDWICK + BOTANY**

# **RANDWICK + WAVERLEY**

A modest size council with some common interests including Port Botany, though the option does not meet the requirements of the Government's Fit for the Future program.







No increase in rates†



Significant

long-term

cost savings#

**Protects** local eastern of services suburbs

identity

Same level provided

**185,602** population

**230,350** estimated 2031 population

844

council staff

220

residents per staff

**12,373** residents per Councillor\*

\$62M

residential rates

\$30M business rates

**S981** 

council's cost per resident

**Benefits** 

green space per resident

\$90M#

projected savings over 10 years

• No increase in rates for Randwick residents

Maintained operations and services

• \$90M in cost savings over 10 years

• No increase in waste charges for Randwick residents

• Greater funding available for capital works projects

**Botany Bay** Randwick City Council - Case for Sustainable Change, ILGRP report, Nov 2012, pg 29.

### Costs

- Not consistent with State Government's scale and capacity requirements
- Fewer Councillors for local representation
- Initial and short-term disruptions
- Loss of Randwick identity

**"KEY TRANSPORT INFRASTRUCTURE SUCH AS AIRPORTS AND PORTS, SHOULD BE WITHIN THE SAME LGA"** 

# **Benefits**

• No increase in rates for Randwick residents

projected savings over 10 years

- No increase in waste charges for Randwick residents
- Maintained operations and services

the eastern suburbs.

213,016

residents per staff

residents per Councillor\*

council's cost per resident

green space per resident

\$241M#

14,201

\$82M

\$25M

business rates

44m<sup>2</sup>

\$1,054

residential rates

**256,450** estimated 2031 population

population

1,123 council staff

190

- Greater funding available for capital works projects
- \$241M in cost savings over 10 years
- Debt-free council
- Broadly consistent with State Government's scale and capacity requirements







No increase in rates†

**Significant** long-term

cost savings#

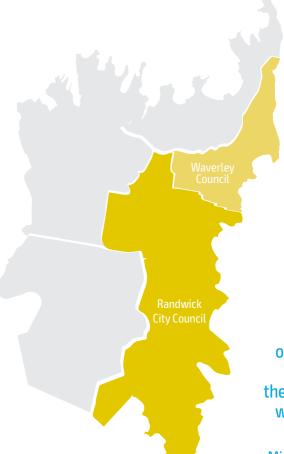


**Protects** local eastern of services suburbs identity



OPTION 3

Same level provided



of Randwick City residents said they most identify with the Eastern Suburbs

- Micromex telephone survey October 2013

### Costs

- Fewer Councillors for local representation
- Initial short-term disruptions
- Loss of Randwick identity

Debt-free council

- \* Based on the current maximum number of Councillors allowed 15
- # SGS Economics & Planning Eastern Sydney Local Government Review † As a result of amalgamation

Randwick City's future information pack 7

<sup>\*</sup> Based on the current maximum number of Councillors allowed - 15

<sup>#</sup> Based on data publicly available

<sup>†</sup> As a result of amalgamation

# **RANDWICK** + WAVERLEY + BOTANY BAY

A population of more than 250,000 residents and commonality including eastern suburbs beaches. This option includes Botany growth Botany and Sydney Airport in one







**Significant** 

long-term

cost savings#









**Protects** Same level local eastern of services suburbs provided identity

**256,308** population

**312,500** estimated 2031 population

1,445 council staff

177

residents per staff

17,087 residents per Councillor\*

**S92M** residential rates

**\$41M** 

business rates

\$1,098 council's cost per resident

41m<sup>2</sup>

green space per resident

\$338M#

projected savings over 10 years

38% of Randwick City residents said they most identify with their suburb - Micromex telephone survey October 2013

### **Benefits**

- No increase in rates for Randwick residents
- No increase in waste charges for Randwick residents
- Maintained operations and services
- Greater funding available for capital works projects
- \$338M in cost savings over 10 years
- Debt-free council
- Broadly consistent with State Government's scale and capacity requirements

### Costs

- Fewer Councillors for local representation
- Initial short-term disruptions
- Loss of Randwick identity

# RANDWICK + WAVERLEY + WOOLLAHRA

A population of more than 270,000 residents with common interests including beaches, ocean and harbour pools and coastal and harbourside communities in the eastern suburbs.









No increase in rates†



**Significant** long-term cost savings#



**Protects** local eastern suburbs identity

Same level of services provided

OPTION

**270,693** population

**323,700** estimated 2031 population

**1,499** council staff

181

residents per staff

**18,046** residents per Councillor\*

**S109M** 

residential rates **\$30M** 

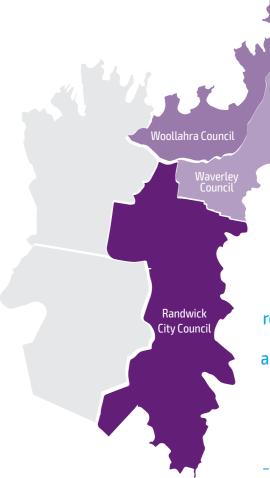
business rates

\$1,137 council's cost per resident

39m<sup>2</sup>

green space per resident \$393M#

projected savings over 10 years



of Randwick City residents prefer an amalgamation of an eastern suburbs council rather than a Global City if amalgamations

- Micromex telephone survey October 2013

occur

### **Benefits**

- No increase in rates for Randwick residents
- No increase in waste charges for Randwick residents
- Maintained operations and services
- \$393M in cost savings over 10 years
- Debt-free council
- Broadly consistent with State Government's scale and capacity requirements

### Costs

- Fewer Councillors for local representation
- Initial short-term disruptions
- Loss of Randwick identity

<sup>\*</sup> Based on the current maximum number of Councillors allowed - 15

<sup>#</sup> SGS Economics & Planning Eastern Sydney Local Government Review

t As a result of amalgamation

<sup>†</sup> As a result of amalgamation

# **RANDWICK + WAVERLEY** + BOTANY BAY + WOOLLAHRA

A population of more than 300,000 residents taking in the extended eastern suburbs from Sydney Harbour to Port Botany. Includes communities of interest such as coastal communities, beaches, ocean and harbour pools as well as







suburbs

identity







cost savings#



Same level of services local eastern provided

313,985

**379,750** estimated 2031 population

1821

council staff

**172** 

residents per staff

**20,932** residents per Councillor\*

\$119M

residential rates

**S46M** business rates

\$1,162

council's cost per resident

**36**m<sup>2</sup>

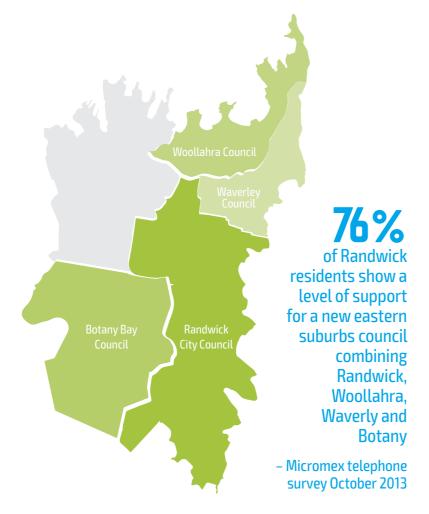
green space per resident

\$482M#

projected savings over 10 years

# Benefits

- No increase in rates
- No increase in waste charges
- Maintained operations and services
- \$482M in cost savings over 10 years
- Debt-free council
- Eastern suburbs community of interest
- Broadly consistent with State Government's scale and capacity requirements



### Costs

- Fewer Councillors for local representation
- Initial short-term disruptions
- Loss of Randwick identity

# RANDWICK + WAVERLEY + WOOLLAHRA + BOTANY BAY + SYDNEY

A very large global city with divergent communities across city centre, inner city, beachside and suburban areas. Councils of this size are by nature less representative but have financial capacity.











7 NOILLON



No increase in rates†



Significant long-term cost savings



**Protects** suburbs identity



Same level local eastern of services provided

**505,903** population

653,250 estimated 2031 population

3594 council staff

141

residents per staff

33,727

residents per Councillor\*

**\$178M** residential rates

**\$245M** 

business rates

\$1,731

council's cost per resident

**27**m<sup>2</sup>

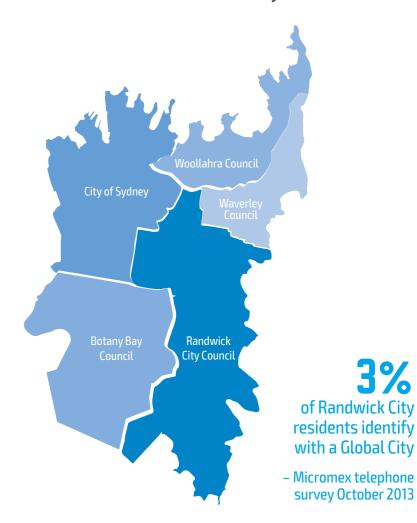
Benefits<sup>1</sup>

† As a result of amalgamation

green space per resident

### **Snot available**

diseconomies of scale due to different communities of interest



- Projected 2031 population of 653,250
- Close functional interaction and economic/social links between these areas
- Ability for high-level strategic capacity to promote and support Sydney's ongoing development as Australia's premier global city
- Scope to bring together Sydney's international icons and key infrastructure under a single council

- Costs
- Loss of eastern suburbs identity
- Fewer Councillors for local representation
- Initial short-term disruptions
- Diseconomies of scale the requirements of a metropolitan CBD are distinctly different to those of other Council areas and would require multiple types of services operating parallel
- Loss of Randwick identity
- Loss of 'local' in local government

<sup>\*</sup> Based on the current maximum number of Councillors allowed - 15 # SGS Economics & Planning Eastern Sydney Local Government Review

<sup>†</sup> As a result of amalgamation

# future

### **Timeline information**

The following information shows how Randwick City Council is responding to the NSW Government's Fit for the Future program requirements.

### **NOVEMBER 2011**

Calls for local government reform at Destination 2036 conference

## **JUNE 2012**

Randwick City Council commissions independent report on potential options for structural reform within eastern suburbs

### **SEPTEMBER 2014**

Randwick City Council resolves to oppose amalgamation

### **DECEMBER 2014 - APRIL 2015**

Randwick City Council community consultation

### **MAY 2015**

Council to exhibit response to Fit for the Future for 28 days

### **OCTOBER 2015**

New boundaries determined by Independent Panel and Transitional Committee established

### **MARCH 2012**

NSW Government appoints the Independent Local Government Review Panel to review council boundaries, operations and structures

### **OCTOBER 2013**

Independent Review Panel recommends Randwick, Woollahra, Waverley, City of Sydney and Botany amalgamate into a global city council.

### **OCTOBER 2014**

NSW Government announce Fit for the Future criteria

### **APRIL 2015**

A preferred option be considered by Randwick City Council

### **JUNE 2015**

Council required to respond to State Government deadline for Fit for the Future

### **SEPTEMBER 2016**

Local Government elections based on new Council boundaries

