FEBRUARY 2015



# Information pack (second edition)

The NSW State Government's Fit for the Future program and what it means for Randwick City







www.yoursayrandwick.com.au/future 1300 722 542

# MESSAGE FROM THE MAYOR

The NSW State Government has released its 'Fit for the Future' program which requires most NSW councils to consider amalgamation options with neighbouring councils.

Unfortunately, despite Randwick Council's excellent financial and asset management position, we do not satisfy the NSW Government's requirement for 'scale and capacity' (ie. population size).

The Government wants us to consider an amalgamation with City of Sydney, Woollahra, Waverley and Botany councils building a global city with more than 500,000 residents.

We don't support amalgamation or the creation of a global city as we value our Randwick identity, local representation and existing quality services and facilities.

However, we are required to show the NSW Government that we can meet their scale and capacity (i.e. population

size considered to be above 200,000) requirements in some way, whether it be through their preferred global city option or a merger that is broadly consistent. The Government has made it clear that "doing nothing is not an option".

We want to know what our community wants for the future of your city. This Information Pack provides lots of details about amalgamation options as well information about how you can have your say.

I encourage you to read the information and have your say on this important issue. Your feedback is critical to help us formulate a submission to the NSW Government by 30 June 2015.

Ted Seng Mayor of Randwick

# HAVE YOUR SAY

We are inviting all Randwick City residents, ratepayers and business owners to tell us what you want for the future of the City of Randwick. There are multiple ways you can have your say.

#### **Community survey**

Every resident and ratepayer will receive a community survey in the mail. Please complete and return the survey to us using the reply paid envelope. Alternatively you may complete this survey online and take part in forums on our special consultation website www.yoursayrandwick.com.au/future.

#### Focus groups

Throughout February 2015 we'll be conducting consultation sessions with randomly chosen Randwick City residents. These focus groups help us understand the community's attitude and perception of local government reform.

#### Telephone survey

We have engaged an independent research firm to undertake a community telephone survey about amalgamations and the future of Randwick City. Survey participants are randomly chosen and represent the demographics of the Randwick City community. If you receive a phone call, please consider taking five minutes to tell us your view.

#### Information sessions

Chat with Council staff at one of our informal pop-up information stalls being held throughout February 2015. We are holding these information stalls at local beaches and shopping centres to make talking with Council more convenient.

Saturday 7 February 10am - midday Coogee

Beach

**Tuesday 17 February** 4pm - 6pm Clovelly Beach

**Monday 9 February** midday – 2pm Kingsford, Southern Cross Close

**Tuesday 10 February** 7am-9am Coogee Beach

Thursday 17 February 3pm - 7pm Royal Randwick Shopping Centre

For more information please contact us on 1300 722 542 or via email council@randwick.nsw.gov.au.

# COUNCIL AMALGAMATIONS

Since 2011, the future of Local Government across NSW has been on the NSW Government's agenda. On 10 September 2014 the NSW Premier and NSW Local Government Minister announced a \$1 billion 'Fit for the Future' package to "give local councils the incentives needed to ensure they are in a position to provide the services and infrastructure their communities need and deserve".

#### **Independent Local Government Review Panel position**

The Fit for the Future announcement was in response to the Independent Local Government Review Panel's Final report released 12 months earlier. The Review Panel report included ideas for council mergers and reform and it recommended that Randwick City Council be amalgamated with Botany Bay, City of Sydney, Waverley and Woollahra Councils to form a "Global City".

#### Fit for the Future proposal

The NSW Government's Fit for the Future package requires all councils to use the recommendations of the Review Panel as their starting point in terms of 'scale and capacity'. For Randwick City Council, this means considering the global city option or a merger option that is 'broadly consistent'. The Government has indicated that only those councils that put in submissions will have a role in any proposed boundary changes that the Government may make.

#### Randwick City Council's position

Randwick City Council already has a balanced budget and remains debt-free, providing high

"The starting point for all Fit for the Future proposals is therefore the Independent Panel's final report. You do not have to adopt the exact recommendations of the Panel but your proposal should demonstrate how your council has scale and capacity. If the Panel recommended a merger for your council, this should be the first option you consider."

Fit For the Future Guidance Material, Template 1, page 7.

Wednesday 18 February 4pm - 6pm Matraville Peninsula Shopping Centre

**Thursday 19 February** midday – 2pm Pacific Square Shopping Centre, Maroubra

Friday 20 February 9am -11am Maroubra Beach

quality services for our community. Council is opposed to amalgamations. Unfortunately, despite Council's excellent financial and asset management position, the option to stand alone does not meet the requirements of the Government's Fit for the Future program.

#### **Independent Eastern Sydney report**

Randwick City Council, over the past several years, has been strenuous in its due diligence around Local Government reform. In June 2012, the Council commissioned a report by SGS Economics and Planning on potential options for structural change within eastern Sydney. Four options were tested based on combinations of merging Randwick, Waverley, Woollahra and Botany councils (pages 6 – 10).

The report used the same model in which Randwick Council currently operates its services across all four options of a merged council in the eastern suburbs. The report concluded that all options for structural change would result in a net surplus over 10 years of up to \$482 million. The options are presented on pages 6, 7, 8, 9 and 10 and use this SGS modelling to show the potential financial savings that could be achieved over a 10 year period.



This Information Pack will assist you in completing the Community Survey.

# **CURRENT SITUATION**

This table shows the most up-to-date data available on the five councils as they currently operate independently.

|  | Randwick    | Waverley | Woollahra | Botany   | Sydney   |
|--|-------------|----------|-----------|----------|----------|
| Population   | 142,310     | 70,706   | 57,677    | 43,292   | 191,918  |
| 2031 forecast population                               | 174,300     | 82,150   | 67,250    | 56,050   | 273,500  |
| TCorp Assessment - Current financial<br>sustainability | Sound       | Moderate | Moderate  | Moderate | Strong   |
| TCorp Assessment - Financial<br>sustainability outlook | Positive    | Positive | Positive  | Neutral  | Positive |
| OLG - Infrastructure Management<br>assessment          | Very Strong | Strong   | Strong    | Moderate | Strong   |
| Staff  | 522         | 601      | 376       | 322      | 1,773    |
| Population per staff                                   | 273         | 118      | 153       | 134      | 108      |
| Councillors  | 15          | 12       | 15        | 7        | 10       |
| Population per Councillor                              | 9,487       | 5,892    | 3,845     | 6,185    | 19,192   |
| Budget   | \$158M      | \$144M   | \$107M*   | \$66M    | \$761M   |
| Cost per resident of providing services                | \$879       | \$1,405  | \$1,443   | \$1,316  | \$2,664  |
| Land size (km²)  | 36.3        | 9.2      | 12.3      | 21.7     | 26.7     |
| Average residential rates                              | \$1,075     | \$1,058  | \$1,118   | \$689    | \$654    |
| Residential rates                                      | \$52M       | \$30M    | \$27M     | \$10M    | \$59M    |
| Business rates   | \$13M       | \$12M    | \$5M      | \$16M    | \$199M   |
| Waste levy   | \$511       | \$469    | \$452     | \$458    | \$380    |
| Development applications determined                    | 721         | 553      | 512       | 138      | 1,840    |
| Development application mean gross processing days     | 77          | 101      | 101       | 129      | 67       |
| Debt   | \$0         | \$3M     | \$6M*     | \$0      | \$0      |
| Infrastructure backlog                                 | \$7M        | \$12M    | \$15M     | \$11M    | \$67M    |

Despite Randwick Council's excellent financial and asset management position, the option to stand alone does not meet the requirements of the Government's Fit for the Future program.

in rates<sup>†</sup>

142,310 population

174,300 estimated 2031 population

522 council staff

273 residents per staff

9,487 residents per Councillor\*

\$52M residential rates

\$13M business rates

\$879 council's cost per resident

60m<sup>2</sup> green space per resident

## **Benefits**

- Maintained operations and services
- Maintained level of Councillor representation 15
- Status-quo
- Record capital works spend
- 95% of residents at least somewhat satisfied with Council performance
- No debt/borrowings
- Proud 155-year heritage
- Strong local representation

\* Based on the current maximum number of Councillors allowed - 15

# All longterm cost savings are compared to Randwick stand alone option as modelled in SGS Economics & Planning Eastern Sydney Local Government Review

# RANDWICK



Randwick City Council

No increase





Protects local eastern of services suburbs identity





# 57%

of Randwick City residents are not supportive of amalgamation

> - Micromex telephone survey July 2013

#### **"NO CHANGE IS NOT AN OPTION**"

- Paul Toole, **Minister for Local** Government 31 Oct 2014

- Meets 6 of the 8 NSW Government Fit for the Future requirements (does not meet scale and debt requirements - Randwick has no debt)
- Very strong infrastructure management assessment
- Positive TCorp financial outlook assessment
- Sound TCorp financial sustainability assessment

# Costs

 Does not meet the NSW Government's requirements for scale and capacity under the Fit for the Future program (population size)

# **RANDWICK + BOTANY BAY**

# **RANDWICK + WAVERLEY**

A modest size council with some common interests including Port Botany, though the option does not meet the requirements of the Government's Fit for the Future program.

No increase in rates<sup>†</sup>



Significant long-term cost savings<sup>#</sup>

City of Botany Bay



the eastern suburbs.



213,016 population

**256,450** estimated 2031 population

1,123 council staff

190 residents per staff

14,201 residents per Councillor\*

\$82M residential rates

\$25M business rates

\$1,054 council's cost per resident

44m<sup>2</sup> green space per resident

\$241M# projected savings over 10 years

# **Benefits**

- No increase in rates for Randwick residents
- No increase in waste charges for Randwick residents
- Maintained operations and services
- Greater funding available for capital works projects
- \$241M in cost savings over 10 years
- Debt-free council
- Broadly consistent with State Government's scale and capacity requirements

\* Based on the current maximum number of Councillors allowed - 15

# SGS Economics & Planning Eastern Sydney Local Government Review † As a result of amalgamation

185,602 population

230,350 estimated 2031 population

844 council staff

220 residents per staff

12,373 residents per Councillor\*

**\$62M** residential rates

\$30M business rates

\$981 council's cost per resident

**51m<sup>2</sup>** green space per resident

\$90M# projected savings over 10 years

# **Benefits**

- No increase in rates for Randwick residents
- No increase in waste charges for Randwick residents
- Maintained operations and services
- Greater funding available for capital works projects
- \$90M in cost savings over 10 years
- Debt-free council

## Costs

- Not consistent with State Government's scale and capacity requirements
- Fewer Councillors for local representation
- Initial and short-term disruptions
- Loss of Randwick identity

† As a result of amalgamation

Randwick **Botany Bay** Council City Council

**SUCH AS AIRPORTS AND** PORTS, SHOULD **BE WITHIN THE** SAME LGA"

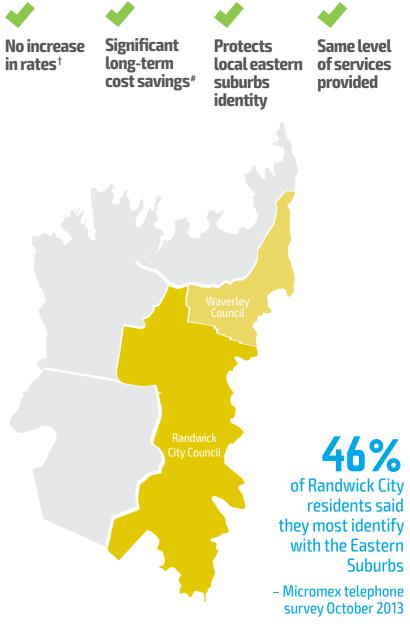
Change, ILGRP report, Nov 2012, pg 29.

- Case for Sustainable

**"KEY TRANSPORT INFRASTRUCTURE** 







# Costs

- Fewer Councillors for local representation
- Initial short-term disruptions
- Loss of Randwick identity

# RANDWICK + WAVERLEY + BOTANY BAY

Randwick City Council a sense of community

No increase

in rates<sup>†</sup>

residents and commonality including eastern suburbs beaches. This option includes Botany growth areas, industrial areas around Port Botany and Sydney Airport in one

256,308 population

**312,500** estimated 2031 population

**1,445** council staff

177 residents per staff

17,087 residents per Councillor\*

**\$92M** residential rates

\$41M business rates

\$1,098 council's cost per resident

41m<sup>2</sup> green space per resident

\$338M<sup>#</sup> projected savings over 10 years

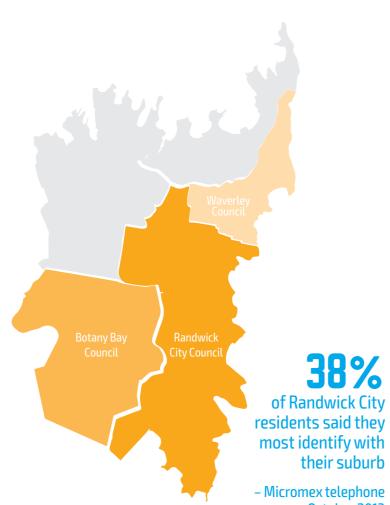
## **Benefits**

- No increase in rates for Randwick residents
- No increase in waste charges for Randwick residents
- Maintained operations and services
- Greater funding available for capital works projects
- \$338M in cost savings over 10 years
- Debt-free council
- Broadly consistent with State Government's scale and capacity requirements

\* Based on the current maximum number of Councillors allowed - 15

# SGS Economics & Planning Eastern Sydney Local Government Review

† As a result of amalgamation



A population of more than 270,000 residents with common interests including beaches, ocean and harbour pools and coastal and harbourside communities in the eastern suburbs.

**270,693** population

323,700 estimated 2031 population

**1,499** council staff

181 residents per staff

18,046 residents per Councillor\*

\$109M residential rates

\$30M business rates

\$1,137 council's cost per resident

**39m<sup>2</sup>** green space per resident

\$393M<sup>#</sup> projected savings over 10 years

# **Benefits**

- No increase in rates for Randwick residents
- No increase in waste charges for Randwick residents
- Maintained operations and services
- \$393M in cost savings over 10 years
- Debt-free council
- Broadly consistent with State Government's scale and capacity requirements

 $^{st}$  Based on the current maximum number of Councillors allowed - 15

# SGS Economics & Planning Eastern Sydney Local Government Review † As a result of amalgamation

City of Botany Bay

**Protects** 

suburbs

identity

Significant

long-term

cost savings\*

# Costs

- Fewer Councillors for local representation
- Initial short-term disruptions
- Loss of Randwick identity

survey October 2013



Same level

provided

local eastern of services

# RANDWICK + WAVERLEY + WOOLLAHRA















No increase in rates<sup>†</sup>



Protects local eastern suburbs identity

oollahra Counci

Randwick

**City Council** 



89% of Randwick City residents prefer an

amalgamation of an eastern suburbs council rather than a Global City if amalgamations occur

- Micromex telephone survey October 2013

# Costs

- Fewer Councillors for local representation
- Initial short-term disruptions
- Loss of Randwick identity

# **RANDWICK + WAVERLEY** + BOTANY BAY + WOOLLAHRA

residents taking in the extended Harbour to Port Botany. Includes communities of interest such as coastal communities, beaches, ocean and harbour pools as well as industrial areas, ports and airports.







Significant No increase in rates<sup>†</sup> long-term cost savings<sup>#</sup>



# 76%

City Coun

residents show a level of support for a new eastern suburbs council Randwick, Woollahra, Waverly and **Botany** 

- Micromex telephone survey October 2013

# Costs

- Fewer Councillors for local representation
- Initial short-term disruptions
- Loss of Randwick identity

# **RANDWICK + WAVERLEY** + WOOLLAHRA + BOTANY BAY + SYDNEY

A very large global city with divergent communities across city centre, inner city, beachside and suburban areas. Councils of this size are by nature less representative but have financial capacity.





505,903 population

653,250 estimated 2031 population

3594 council staff

141 residents per staff

33,727 residents per Councillor\*

\$178M residential rates

\$245M business rates

**S1.731** council's cost per resident

**27m<sup>2</sup>** green space per resident

Snot available diseconomies of scale due to different communities of interest

# **Benefits**<sup>1</sup>

- Projected 2031 population of 653,250
- Close functional interaction and economic/social links between these areas
- Ability for high-level strategic capacity to promote and support Sydney's ongoing development as Australia's premier global city
- Scope to bring together Sydney's international icons and key infrastructure under a single council

#### \* Based on the current maximum number of Councillors allowed - 15

1 As defined in the Independent Local Government Review Panel's Final Report, October 2013 + As a result of amalgamation

#### 313,985 population

379,750 estimated 2031 population

1821 council staff

172 residents per staff

20,932 residents per Councillor\*

\$119M residential rates

\$46M business rates

\$1,162 council's cost per resident

**36m<sup>2</sup>** green space per resident

S482M<sup>#</sup> projected savings over 10 years

# **Benefits**

- No increase in rates
- No increase in waste charges
- Maintained operations and services
- \$482M in cost savings over 10 years Debt-free council
- Eastern suburbs community of interest
- Broadly consistent with State Government's scale and capacity requirements

\* Based on the current maximum number of Councillors allowed - 15 # SGS Economics & Planning Eastern Sydney Local Government Review † As a result of amalgamation

10

of Randwick combining









City of Store Botany Bay



Same level provided



Significant long-term cost savings



identity

City of Sydney Botany Bay Randwick **City Council** 3% of Randwick City residents identify with a Global City Micromex telephone survey October 2013

# Costs

- Loss of eastern suburbs identity
- Fewer Councillors for local representation
- Initial short-term disruptions
- Diseconomies of scale the requirements of a metropolitan CBD are distinctly different to those of other Council areas and would require multiple types of services operating parallel
- Loss of Randwick identity
- Loss of 'local' in local government

# future

#### **Timeline information**

The following information shows how Randwick City Council is responding to the NSW Government's Fit for the Future program requirements.

#### **NOVEMBER 2011**

Calls for local government reform at Destination 2036 conference

#### **JUNE 2012**

Randwick City Council commissions independent report on potential options for structural reform within eastern suburbs

#### SEPTEMBER 2014

Randwick City Council resolves to oppose amalgamation

#### **DECEMBER 2014 - APRIL 2015**

Randwick City Council community consultation

#### **MAY 2015**

Council to exhibit response to Fit for the Future for 28 days

#### **OCTOBER 2015**

New boundaries determined by Independent Panel and Transitional Committee established

#### **MARCH 2012**

NSW Government appoints the Independent Local Government Review Panel to review council boundaries, operations and structures

#### **OCTOBER 2013**

Independent Review Panel recommends Randwick, Woollahra, Waverley, City of Sydney and Botany amalgamate into a global city council.

#### **OCTOBER 2014**

NSW Government announce Fit for the Future criteria

#### **APRIL 2015**

A preferred option be considered by Randwick City Council

#### **JUNE 2015**

Council required to respond to State Government deadline for Fit for the Future

#### **SEPTEMBER 2016**

Local Government elections based on new Council boundaries



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